

#### AGENDA CITY OF CEDAR FALLS, IOWA CITY COUNCIL WORK SESSION MONDAY, MARCH 21, 2022 5:10 PM AT COMMUNITY CENTER, 528 MAIN STREET

#### Call to Order by the Mayor

- Collaborative Opportunities with UNI. (50 Minutes, City Administrator Ron Gaines & UNI Finance & Operations Senior Vice President Michael Hager and Board & Governmental Relations Chief of Staff Andrew Morse)
- Downtown Zoning Changes. (continuation of previous discussion) (50 Minutes, Planning & Community Services Manager Karen Howard)



#### DEPARTMENT OF COMMUNITY DEVELOPMENT

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MEMORANDUM

Administration Division

**TO:** Mayor Green & City Council

FROM: Karen Howard, AICP, Planning & Community Services Manager

**DATE:** March 14, 2022

**SUBJECT:** Referral regarding the Character District-Downtown (CD-DT)

On January 3, 2022 the City Council referred several items for discussion regarding the Character District-Downtown (CD-DT). At the January 18 work session, staff provided information from the code on each of these items, to support Council's discussion. These items are listed below with notes regarding the status of the items the Council subsequently referred to the Planning and Zoning Commission for possible amendments to the zoning code.

#### • Shared parking or private parking ratio requirements

- o Petition from Council to P&Z to eliminate shared parking requirements
  - Disapproved at February 9 P&Z meeting
  - Disapproved at March 7 Council meeting
- Petition from Council to P&Z to increase parking requirement for multi-unit and mixed use buildings to 1 space per bedroom
  - Disapproved at February 9 P&Z meeting
  - Disapproved at March 7 Council meeting
- Recommendation from P&Z to increase parking requirement for multi-unit and mixed-use buildings to 0.75 parking spaces per bedroom, but not less than 1 per unit.
  - 1<sup>st</sup> Reading approved at March 7 Council meeting.
- Subsequent Council referral to P&Z to disallow off-site options for shared parking, i.e. on-street parking and negotiated/voluntary agreements on other sites within 600 feet (discussion not yet scheduled with P&Z)

#### Planning & Zoning Commission review

- Petition from Council to P&Z to add a requirement for P&Z review of land use applications for development or redevelopment in the Downtown Character District. (Discussion scheduled for March 23 P&Z meeting).
- Vinyl siding restriction
- Accessory Dwelling Units
- Missing Middle Housing

The work session on March 21 is a continuation of the previous discussion. To support Council discussion, a copy of the previous staff presentation is included in the work session packet, which provides background information on the remaining items on the list above.





Item 2.

# Work Session Overview

- Legislative process for any amendments to the code
- Issues for discussion (what we heard from Council):
  - Missing Middle Housing (comparison of old vs new zones)
  - Accessory Dwelling Units
  - Vinyl Siding
  - Planning & Zoning Commission review of site plans (referred to P&Z, discussion pending)
  - Increase Private Parking Requirements (second reading of ordinance amendment on March 21 formal agenda)
  - Additional item referred <u>Disallow</u> off-site options for shared parking, i.e. on-street parking and negotiated/voluntary agreements on other sites within 600 feet (discussion pending)

Downtown Study Area Previous Zoning

### Commercial

• C-1, C-2, C-3

### Industrial

• M1, M2

### Residential

• R-2, R-3, R-4

### CBD - Central Business District Overlay



### Downtown Character District Regulating Plan

Frontage Designations

- Storefront
- Urban General
- Urban General 2
- Neighborhood Medium
- Neighborhood Small



## Issue: Missing Middle Housing

- Duplexes, townhomes, small apartment buildings, cottage courts, accessory dwelling units
- Called "missing" because used to be common in traditional neighborhoods prior to WWII, but in many cities is now largely prohibited due to adoption of extensive SF zoning.
- Surge in popularity because:
  - Offer alternative housing options for a variety of household sizes, incomes, and stages of life
  - With appropriate zoning standards, they can be sized and designed to fit into existing neighborhoods, similar to how they were pre-WWII.

## Issue: Missing Middle Housing

Downtown Ch	aracter Distri	ict - Previous Z	Zoning Compared	to New Zoning	
	R3	R4	Neigh. Small	Neigh. Medium	R1/R2*
Single Family	Yes	Yes	Yes	Yes	Yes
Duplex	Yes	Yes	Yes	Yes	Yes
Townhomes	Yes	Yes	3 max	4 max	2 max
Small MF	Yes	Yes	Yes; limited scale	Yes; limited scale	No
Large MF	Yes	Yes	No	No	No
Cottage Court	Yes	Yes	Yes; but limited	Yes; but limited	No
			size and	size and	
			occupancy	occupancy	
ADU	Would be	Would be	Yes; in SF owner-	Yes; in SF owner-	Would be considered a
	considered	considered	occupied only;	occupied only;	duplex, but no SF
	a duplex	a duplex	1 bedroom max	1 bedroom max	conversion allowed
Commercial	No	Yes	No	No	No
Mixed Use	No	Yes	No	No	No
SF Conversion	Yes	Yes	No	No	No

\* There was no R1 zoning in the area of the Downtown Code and only 1.5 blocks of R2

### Additional Comparisons: Zoning Standards

	R3	R4	Neigh. Small	Neigh. Medium	R1/R2*
Bldg Height	3 stories	3 stories	2.5 stories	3.5 stories	2.5 stories
	45 ft.	45 ft.	26 ft;	36 <u>ft</u> ;	35 ft.
			Beyond first 60	beyond first 60	
			ft: 18 ft. max.	ft: 18 ft. max.	
Bldg Size	Not limited	Not limited	Max. 60 ft. wide	Max.80 ft. wide	Not limited
Open Space	No	No	Yes	Yes	Yes
Bldg Design	No	No	Yes	Yes	No
Standards**					
P&Z/Council	No	No	No	No	No
Review					

\*\*For example: entryways, windows, exterior lighting, screening of mechanicals

## **Question: Accessory Dwelling Units**

- Only allowed on properties with <u>owner-occupied</u> single family dwellings
- Location: rear of the lot, above a garage, or in a daylight basement
- Maximum size: one bedroom; 600 s.f.
- Maximum occupancy: 2 adults
- No additional parking required

Intent:

- Support owner-occupancy of older homes
- Support multi-generational housing
- Provide additional income for improvements / mortgage
- Provide additional small units close to downtown

## **Issue: Vinyl Siding**

- Previous CBD Overlay had building materials standards for new buildings and <u>did not</u> allow vinyl siding for commercial, mixed-use and multi-family (MF) residential buildings with more than 6 units.
- New code continues that same prohibition + it extends the prohibition to <u>any</u> new MF residential building and any <u>new</u> single family dwelling.
- New code <u>allows</u> vinyl siding on <u>all</u> existing single family dwellings even if they do not currently have vinyl siding; and, on any existing buildings with vinyl siding, that siding may be replaced or repaired with vinyl siding and any additions may be clad with vinyl siding.
- P&Z discussed the issue at length and settled on this approach.

## **Issue: Vinyl Siding**

Options:

- 1. Leave as P&Z recommended.
- 2. Add an allowance for vinyl siding on any new SF dwelling
- 3. Add an allowance for vinyl siding on any new residential building with less than 7 units. (duplexes, townhomes, small apartment buildings)

Assumption? The Council would like to maintain the prohibition that previously applied in the CBD Overlay to the Storefront and Urban General Zones (core downtown). These would primarily be commercial and mixed-use buildings.

# Next Steps

- Requested amendments to the code?
- Timeframe:
  - dependent on complexity of amendments requested